### THE ATTORNEY-GENERAL AND MIKE KAIRA

SUPREME COURT
MUZYAMBA, J.S.

TH
7 MARCH AND 7 JUNE 2000
S.C.Z APPEAL NO. 93 OF 1999

# **Flynote**

Contract Law - validity of letter - confirming appointment - whether letter constituted a contract of employment - question of ratification of appointment.

### **Headnote**

On 20 February 1992, the then Minister of Communication and Transport offered the respondent a job as General Manager of ZamCargo Limited, which he accepted and was given a letter, addressed to the Managing Director of ZamCargo Mr. Yumbe. Upon reading the letter Mr. Yumbe gave the respondent an official car and assigned some security guards to him on the February the Deputy Minister of the aforementioned Ministry wrote a letter to Mr. Yumbe withdrawing the respondents appointment. The respondent then brought an action against the appellant and Zambia Privatisation Agency for judicial review. The High Court found in favour of the respondent and awarded him damages. On appeal it was argued for the appellant that the court below erred in holding that the letter of 19 February 1992 constituted a valid contract of service as it specifically stated that the appointment was subject to the Reconstitution and ratification of the Board.

# Held:

The respondents appointment was subject to ratification by ZAMCARGO's Board of Directors. The appointment was not ratified as no board was constituted as stated in the letter. Appeal allowed.

For the Appellant R. O. Okafor, Principal State Advocate For the Respondent In person

### **Judgment**

**MUZYAMBA, J.S.,** delivered the judgment of the court.

This is an appeal against a finding by the court below that there was a valid contract of service between the parties.

The brief facts of this case were that on 20 February 1992 the then Minister of Communication and Transport , Mr. Andrew Kashita offered the respondent a job as General Manager of Zamcargo Limited, which he accepted and was given a letter, addressed to the Managing Director of Zamcargo, Mr Cris Yumbe. The letter was copied to him and is at page 30 of the record of appeal. The respondent took the letter to Mr. Yumbe, who upon reading the letter gave the respondent an official car and assigned some security guards to him. He

was also introduced to members of staff. On 24 February 1992 the Deputy Minister in the Ministry of Communications and Transport, Mr Mululu wrote a letter to Mr. Yumbe withdrawing the respondent's appointment. The respondent then brought an action against the appellant and Zambia Privatisation Agency by way of originating notice of motion for judicial review and sought the following reliefs:

- a" Whether the appointment of the Applicant by the 1st respondent as General Manager of Zam Cargo was valid.
- b Whether the applicant's appointment aforesaid could be revoked by and through a third party.
- c For an order of the prerogative writ of certiorari to quash the decision of the Third Party to revoke the appointment of the applicant as General Manager of ZamCargo and for a further order that the revocation was done mala fides.

d For an order of the prerogative writ of mandamus to compel the respondents' to reinstate the applicant in his erstwhile position as General Manager of ZamCargo and a further order that the applicant is entitled to enjoy all conditions appertaining thereto."

The court below found in favour of the respondent and awarded him damages. Mr. Okafor argued before us that the court below erred in holding that the letter of 19 February 1992 constituted a valid contract of service. That the respondent's appointment was subject to ratification by the Board of Directors of ZamCargo upon reconstitution of the board. That the board was never reconstituted and the respondent's appointment was never ratified by the board.

The respondent, who appeared in person submitted that he was an ordinary citizen summoned to Lusaka by the Minister and offered a job which he accepted and given a letter of appointment. That although the Board of Directors of ZamCargo was not reconstituted and transfer formalities had not been fulfilled yet the appointment was valid and that the learned trial Judge was right in coming to the conclusion that he did.

We have considered the evidence on record and the submission by both sides. The letter at page 30 reads:

### 'CONFIDENTIAL

th February 1992

Mr Cris Yumbe, Managing Director, ZAMCARGO

**LUSAKA** 

Dear Mr. Yumbe,

I refer to our discussion of today, and wish to confirm that it is the wish of this Ministry to replace Mr. Richard Best, General, ZAMCARGO, on the CopperBelt, with Mr. Michael Kaira, with effect from  $20^{th}$  February 1992.

Mr. Kaira will be temporarily holding the position of General Manager pending the Reconstitution of the Board, and completion of transfer formalities.

I shall be grateful if you will give Mr. Kaira all the help to enable him settle in the job Quickly.

Yours sincerely,

C.M. Sikazwe
PERMANENT SECRETARY
MINISTRY OF COMMUNICATION AND TRANSPORT
c.c Mr. M. Kaira,
NDOLA"

It is quite clear from this letter that the respondent's appointment was subject to ratification by ZAMCARGO's Board of Directors. It is common cause that the appointment was not ratified as no board was reconstituted as stated in the letter. We would therefore agree with Mr. Okafar that the learned trial Judge erred in finding that there was a valid contract of employment between the Parties. We therefore allow the appeal and set aside the award of damages which was unsupported by evidence.

In passing off we wish to state here that on 23 November 1999 the respondent caused his former advocate , Mr V.K. Mwewa of V.K. Mwewa and Company to write a letter to the Master of the Supreme Court in the following manner.

"Dear Sir,

Re: ATTORNEY GENERAL AND MIKE KAIRA - APPEAL No. S.C.Z./8/123/99

 $\,$  I refer to the above matter and to the brief discussion I held with you at the Ndola High Court.

I wish to advise that I have received instructions from the Respondent herein that he feels uncomfortable for personal reasons that the bench to hear his appeal should have a composition of the Honourable Deputy Chief Justice Mr. Justice Bweupe, Mr Justice Chaila and Mr. Justice David Lewanika.

I do not seem to be sure as to the reason for this but he indicates it is for personal reasons. Probably you could look at this aspect."  $\frac{1}{2} \int_{\mathbb{R}^n} \frac{1}{2} \int_{\mathbb{R}^n} \frac{1}{2$ 

The letter boarders on contempt of court as it tends to disparage their Lordships mentioned in the letter. Both the respondent and his former Lawyer are therefore strongly advised to desist from such conduct lest they find themselves in serious trouble. Costs will follow the event and to be taxed in default of agreement.